UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, REGION IX 1 U.S. EPA Region IX 2 IN THE MATTER OF: Docket No. 96-14 3 AR0021 4 TUCSON INTERNATIONAL AIRPORT 5 AREA SUPERFUND SITE, 6 TUCSON, ARIZONA UNILATERAL ADMINISTRATIVE 7 ORDER FOR REMOVAL 8 RESPONSE ACTIVITIES 9 CITY OF TUCSON, PURSUANT TO SECTION 106 TUCSON AIRPORT AUTHORITY, 10 OF THE COMPREHENSIVE 11 MC DONNELL DOUGLAS CORPORATION, ENVIRONMENTAL RESPONSE 12 WARNER PROPELLER AND GOVERNOR COMPENSATION AND 13 COMPANY, AND GENERAL DYNAMICS LIABILITY ACT OF 1980, CORPORATION: as amended, 42 U.S.C. 14 Section 9606(a) 15 16 RESPONDENTS 17

JURISDICTION AND GENERAL PROVISIONS I.

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This Administrative Order ("Order") is issued to the Respondents, pursuant to the authority vested in the President of the United States by Section 106(a) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, 42 U.S.C. Section 9606(a), as amended by the Superfund Amendments and Reauthorization Act of 1986, Pub. L. 99-499 ("CERCLA"), and delegated to the Administrator of the United States Environmental Protection Agency ("EPA") by Executive Order No. 12580, January 23, 1987, 52 Federal Register 2923, and further delegated to the EPA Regional Administrators by U.S. EPA Delegation Nos. 14-14-A 29 30 and 14-14-B, and further redelegated to the Director, Hazardous Waste Management Division by Region IX Delegations 1290.41 and 31 1290.42.

EPA has notified the State of Arizona ("State") of the

issuance of this Order as required by Section 106(a) of CERCLA, 42 U.S.C. Section 9606(a).

This Order pertains to specified areas within the Tucson International Airport Area Superfund Site property located in Tucson, Arizona ("TIAA Site") which constitute the removal site ("Removal Site") as further defined herein. This Order requires Respondents to conduct removal activities described herein to abate an imminent and substantial endangerment to the public health and welfare or the environment that may be presented by the actual or threatened release of hazardous substances at or from the Removal Site.

II. PARTIES BOUND

This Order applies to and is binding upon, Respondents and Respondents' heirs, directors, officers, employees, agents, receivers, trustees, successors and assigns. Any change in ownership or corporate status of Respondents, including, but not limited to, any transfer of assets or real or personal property shall not alter Respondents' responsibilities under this Order. Respondents are jointly and severally liable for carrying out all activities required under this Order. Compliance or noncompliance by one or more Respondents with any provision of this Order shall not excuse or justify noncompliance by any other Respondents. Respondents shall ensure that their contractors, subcontractors, and representatives receive a copy of, and comply with, this Order. Respondents shall be responsible for any noncompliance with this Order.

III. FINDINGS OF FACT

2 Based on available information, including the Administrative 3 Record in this matter, EPA hereby finds:

1. <u>Site Description/Location</u>

The TIAA Site, which was proposed for the National
Priorities List ("NPL") on December 30, 1982, pursuant to Section
105 of CERCLA, 42 U.S.C. Section 9605, is shown on Attachment 1.
The Removal Site which is the subject of this Order consists of an area within the TIAA Site.

The proposed action is a time critical removal action as defined in Section 300.415 of the National Contingency Plan ("NCP"), 40 CFR Part 300. The proposed action addresses polychlorinated biphenyl ("PCB") soil contamination located in and around the El Vado Road drainage system, or having the potential to migrate in and around this drainage system.

Attachment 2 is a map indicating the general area of the Removal Site, which includes the El Vado Road drainage system.

The El Vado Road drainage system originates on Tucson
International Airport ("TIA") property. Surface water drainage
flows across a drainage ditch which runs parallel to, and
approximately 50 feet east of, Highway 89 (also known as Nogales
Road), through a culvert which runs beneath Highway 89, and west
across several privately owned residential properties. The
majority of the Highway 89 drainage ditch is on property owned by
Southern Pacific Railroad. The real property located east of
Highway 89 currently is zoned and employed for industrial uses

- 1 (hereinafter parcels located in such area shall be referred to as
- 2 "Industrial Property"). The real property located west of
- 3 Highway 89 is zoned and employed for commercial and residential
- 4 uses (hereinafter parcels located in such area shall be referred
- 5 to as "Residential Property").

2. Respondents

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7 From 1948 through the present, Respondent Tucson Airport

8 Authority has operated the TIA, including facilities that

9 contributed PCBs to the Removal Site. Respondent City of Tucson

owns the property underlying the TIA, including the portion of

the Removal Site located on TIA property, and, prior to October

1948, operated portions of the TIAA Site, including facilities

that contributed PCBs to the Removal Site. Respondent McDonnell

Douglas Corporation (conducting business through its predecessor

Douglas Aircraft Co.) and Respondent General Dynamics Corporation

(conducting business through its predecessors, Consolidated

17 Vultee Aircraft and Consolidated Aircraft Co.), and Respondent

Warner Propeller and Governor Company operated facilities on the

TIAA site, including facilities that contributed PCBs to the

20 Removal Site.

21 On August 25, 1992, EPA issued Amended Unilateral

Administrative Order No. 92-09 ("EPA Order 92-09") to the

Respondents named above (with the exception of Warner Propeller

and Governor Company) to, inter alia, conduct a remedial

investigation ("RI") to determine the nature and extent of soil

26 and shallow groundwater contamination at, and near, the TIA

- 1 property. As of the execution date of this Order, Respondents
- 2 City of Tucson and Tucson Airport Authority ("Participating
- 3 Respondents"), with the support of two Federal potentially
- 4 responsible parties, the U.S. Air Force and National Guard
- 5 Bureau, have complied with EPA Order 92-09. Respondent McDonnell
- 6 Douglas and Respondent General Dynamics have not participated
- 7 with other Respondents in complying with EPA Order 92-09. EPA
- 8 Order 92-09 was not issued to Respondent Warner Propeller and
- 9 Governor Company.

- 10 Pursuant to EPA Order 92-09, and subject to EPA and State
- oversight, Participating Respondents conducted a series of phased
- investigative field work as part of the RI. The RI field work
- included soil sampling of suspected PCB contaminated areas.

3. <u>Incident/Release Characteristics</u>

- 15 In November 1995 and pursuant to EPA Order 92-09,
- 16 Participating Respondents submitted to EPA a deliverable entitled
- 17 Preliminary Site Characterization Summary ("PSCS") which
- 18 summarized the environmental sampling data for the TIA property.
- 19 The PSCS stated that PCB soil contamination as high as 78 parts
- 20 per million (ppm) had been detected in a small area on TIA
- 21 property near a building known as Building 25. Although PCBs
- 22 were detected elsewhere on TIA property, the PCBs detected near
- 23 Building 25 were of a special concern due to their proximity to
- 24 the El Vado Road drainage system.
- 25 Based on the PSCS data, EPA required Participating
- 26 Respondents to conduct soil sampling of the Residential

- 1 Properties within the El Vado Drainage west of Highway 89. On
- 2 February 20, 1996, Participating Respondents collected, and
- 3 analyzed for PCBs, 24 samples from the vacant lot at the corner
- 4 of El Vado Road and Highway 89. The data results from the vacant
- 5 lot samples found PCB concentrations as high as 6.2 ppm. On
- 6 March 12, 1996, Participating Respondents collected 16 soil
- 7 samples from three Residential Properties immediately west of the
- 8 vacant lot on El Vado Road. Participating Respondents sent to
- 9 EPA a letter dated April 26, 1986 summarizing the results of the
- March 12, 1996 sampling for PCBs; according to the summary, while
- one Residential Property produced no samples with PCBs above the
- 12 State standards described in Paragraph 5 below, samples from the
- 13 other two Residential Properties were found to have PCB
- 14 concentrations as high as 2.4 ppm. On May 27, 1996 Respondents
- took 5 additional soil samples from the two Residential
- 16 Properties which initially had evidenced contaminated samples and
- 5 soil samples from a currently vacant Residential Property
- 18 located immediately to the west. Samples from such vacant
- 19 Residential Property had PCB concentrations as high as 0.43 ppm.
- 20 Most of the soil samples were taken at a depth of 3 to 12 inches
- 21 below ground surface.

- 4. Quantities and Types of Substances Present
- 23 As stated above, based on prior sampling results, EPA
- estimates that approximately 1,000 to 4,000 cubic yards of soil
- 25 will require excavation. EPA anticipates that the excavated
- 26 soils will contain an average PCB concentration, consisting of

- 1 PCB Aroclor 1254 or Aroclor 1260, of approximately 10 ppm or
- 2 less. PCBs have been identified at the Removal Site at
- 3 concentrations ranging from 78 ppm to less than 0.18 ppm.
- 5. <u>Threats to the Public Health, Welfare, and</u>
- 5 <u>Environment</u>
- 6 PCBs are hazardous substances as defined in Section 101(14)
- 7 of CERCLA. In addition, PCBs identified at the Removal Site are
- 8 in concentrations above health-based standards for soils
- 9 designated by the State in its regulations entitled "Arizona
- 10 Department of Environmental Quality Soil Remediation Rules"
- 11 promulgated December 1995. The State health-based standards for,
- 12 <u>inter</u> <u>alia</u>, ingestion of soil subject to residential use and
- industrial use are 0.18 ppm and 0.76 ppm, respectively.
- On August 19, 1996, at EPA's request, the Arizona Department
- of Health Services ("ADHS") submitted a draft risk assessment
- 16 entitled Draft Baseline Human Risk Assessment for the Tucson Area
- 17 <u>Airport Superfund Site</u> dated July 31, 1996 for incorporation into
- 18 the RI ("Risk Assessment"). The Risk Assessment identified the
- 19 following exposure pathways for PCBs within the Removal Site:
- 20 1) Ingestion of contaminated soils;
- 21 2) Dermal contact with contaminated soils; and,
- 22 3) Inhalation of fugitive dust from contaminated soils.
- The Risk Assessment also identified risks of human health
- 24 effects from actual or potential exposure to PCB's to human
- 25 populations at and near the Removal Site. PCBs generally have a
- 26 very low potential for producing acute toxic effects and many

- 1 people chronically exposed to PCBs show no overt signs or
- 2 symptoms of toxicity. However, in others, reported signs and
- 3 symptoms of PCB exposure with hepatic involvement have included
- 4 weight loss, anorexia, nausea, vomiting, jaundice, and abdominal
- 5 pain. Chronic exposure may also result in liver injury which may
- 6 vary in degree depending on the degree of chlorination in the
- 7 PCBs, dose and duration of exposure, and possible concurrent
- 8 exposure to hepatotoxins, infectious agents, or certain
- 9 medications. Headache, dizziness, and edema have been reported.
- 10 The sole overt sign of PCB exposure is chloracne, a severe skin
- disorder characterized by prominent lesions on the face, chest,
- 12 arms and thighs.
- Natural desert vegetation in and near the Removal Site is
- 14 sparse. There are no sensitive ecosystems impacted by the PCB
- 15 contamination at the Removal Site. Surface water from the TIA
- 16 property drains into the El Vado Road residential properties.

17 IV. CONCLUSIONS OF LAW

- 18 Based on the foregoing Findings of Fact and the
- 19 Administrative Record supporting this removal action, EPA has
- 20 concluded that:
- 21 1. The Removal Site is a "facility" as defined by Section
- 22 101(9) of CERCLA, 42 U.S.C. Section 9601(9).
- 23 2. Each Respondent is a "person" as defined by Section
- 24 101(21) of CERCLA, 42 U.S.C. Section 9601(21).
- 25 3. Respondents City of Tucson and Tucson Airport Authority
- are "owner(s)" and or "operator(s)" of the facility as defined by

- 1 Section 101(20) of CERCLA, 42 U.S.C. Section 9601(20) and within
- the meaning of Section 107(a)(1) of CERCLA, 42 U.S.C. Section
- 3 107(a)(1).
- 4. Respondents Tucson Airport Authority, McDonnell Douglas
- 5 Corporation, Warner Propeller and Governor Company and General
- 6 Dynamics Corporation were "owners" and/or "operators" of the
- 7 facility at the time of disposal of any hazardous substance
- 8 described in this Section IV at the facility as defined by
- 9 Section 101(20) of CERCLA, 42 U.S.C. Section 9601(20) and within
- the meaning of Section 107(a)(2) of CERCLA, 42 U.S.C. Section
- 11 107(a)(2)
- 12 5. Respondents McDonnell Douglas Corporation, Warner
- 13 Propeller and Governor Company and General Dynamics Corporation
- 14 arranged for disposal or treatment, or arranged for transport for
- disposal or treatment by any other party of any hazardous
- 16 substance described in this Section IV at the facility within the
- meaning of Section 107(a)(3) of CERCLA, 42 U.S.C. Section
- 18 9607(a)(3).
- 19 6. Polychlorinated biphenyls ("PCBs") found at the Removal
- 20 Site, as identified in the Findings of Fact above, are "hazardous
- 21 substances" as defined by Section 101(14) of CERCLA, 42 U.S.C.
- Section 9601(14), and Section 302.4 of the National Contingency
- 23 Plan ("NCP"), 40 CFR Part 300.
- 7. The conditions described in the Findings of Fact above
- 25 constitute an actual or threatened "release" of a hazardous
- substance from the facility as defined by Sections 101(22) of

- 1 CERCLA, 42 U.S.C. Section 9601(22).
- 8. For the reasons identified above, each Respondent is
- liable under Section 107(a) of CERCLA, 42 U.S.C. Section 9607.
- 4 V. <u>DETERMINATIONS</u>
- 5 Based upon the above Findings of Fact, and the
- 6 Administrative Record supporting this Removal Action, EPA has
- 7 made the following determinations:
- 8 1. The conditions present at the Removal Site constitute an
- 9 imminent and substantial endangerment to the public health,
- 10 welfare, or the environment based upon consideration of the
- factors set forth in the ("NCP") at 40 CFR Section 300.415(b).
- 12 2. The actual or threatened release of hazardous substances
- 13 from the Removal Site may present an imminent and substantial
 - endangerment to the public health, welfare, or the environment
- within the meaning of Section 106(a) of CERCLA, 42 U.S.C. Section
- 16 9606(a).

- 17 3. The removal actions required by this Order are necessary
- 18 to protect the public health, welfare, or the environment and are
- 19 not inconsistent with the NCP and CERCLA.
- 20 VI. ORDER
- 21 Based upon the foregoing Findings of Fact, Conclusions of
- 22 Law, Determinations, and Administrative Record for this Removal
- 23 Site, and pursuant to Section 106(a) of CERCLA, 42 U.S.C. Section
- 24 9606(a), EPA hereby orders Respondents to comply with the
- following provisions, including, but not limited to, all
- 26 attachments to this Order, all documents incorporated by

- 1 reference to this Order, and all schedules and deadlines in this
- Order, attached to this Order or incorporated by reference into
- 3 this Order, and perform the following actions under EPA's
- 4 direction.

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1. Notice of Intent to Comply

6 Each Respondent shall notify EPA in writing within fifteen

- 7 (15) business days after the effective date of this Order of each
- 8 such Respondent's irrevocable intent to comply with this Order.
- 9 Failure of any Respondent to provide such notice shall be a
- 10 violations of this Order by such Respondent. Hereinafter, a
- 11 "business day" shall mean every day of the week except Saturdays,
- 12 Sundays and federal holidays. Hereinafter, a "calendar day"
- shall mean every day of the week including Saturdays, Sundays and
- 14 federal holidays.

2. Work Plan Submission and Approval.

- 16 Within twenty (20) business days after the effective date of
- 17 this Order, Respondents shall submit to EPA for approval, a Draft
- 18 Work Plan for the removal action set forth in Paragraph 5 below.
- 19 The Draft Work Plan shall provide a description of, and an
- 20 expeditious schedule for, the action required by this Order. EPA
- 21 shall review the Draft Work Plan and may in writing declare the
- 22 Draft Work Plan "approved", "approved with comment", "approved
- with modifications", or "disapproved with comment". If EPA's
- 24 letter determines the Draft Work Plan to be approved with comment
- or disapproved with comment, the Respondents shall have ten (10)
- business days to submit a revised, Final Work Plan that fully

incorporates all information and comments supplied by EPA. in its discretion, may extend this 10 business day cure period. If EPA determines the Final Work Plan to be disapproved with comment, EPA may take any actions permitted under Section XIII of this Order. Respondents shall implement the Work Plan as finally approved or approved with modifications by EPA. The date of such an approval letter or approved with modifications letter shall be the date for calculating certain subsequent deadlines required by the Order. Once approved, or approved with modifications, the Work Plan shall be deemed to be incorporated into, and made a fully enforceable part of, this Order. Respondents shall notify EPA at least 48 hours prior to performing any on-site work pursuant to the EPA approved Work Plan. Respondents shall not

commence or undertake any removal actions at the Removal Site

3. <u>Health and Safety Plan</u>

without prior EPA approval.

The Work Plan shall include a plan that ensures the protection of public health and safety during performance of onsite work under this Order. The health and safety plan shall be prepared in accordance with EPA's Standard Operating Safety Guide (dated November, 1984 and updated July, 1988) and shall comply with all current applicable Occupational Safety and Health Administration ("OSHA") regulations applicable to Hazardous Waste Operations and Emergency Response, 29 CFR Part 1910. Respondents shall incorporate all changes to the health and safety plan recommended by EPA and implement the health and safety plan

during the removal action.

4. <u>Designation of Contractor</u>

Respondents shall perform the removal action or shall retain one or more environmental contractors to perform the removal action required under this Order. Respondents' shall notify EPA of Respondents' qualifications or the name(s) and qualifications of Respondents' contractor(s) within fifteen (15) business days of the effective date of this Order. Respondents' shall also notify EPA of the name(s) and qualifications of any other contractor(s) or subcontractor(s) retained to perform the removal action under this Order at least ten (10) business days prior to commencement of such removal action.

EPA retains the right to disapprove of any, or all, of the contractors and/or subcontractors retained by Respondents or of Respondents choice of themselves to do the removal action. If EPA disapproves of a selected contractor or Respondents, Respondents shall retain a different contractor to perform the work within ten (10) business days following the Respondents' receipt of EPA's written disapproval and shall notify EPA of that contractor's name or Respondent's name and qualifications within ten (10) business days of EPA's disapproval.

5. Implementation of the Work Plan

Within ten (10) business days after EPA approves or approves with modification the Work Plan, Respondents shall begin implementing such Work Plan. Failure of any Respondent to properly implement any aspect of the Work Plan shall be a

- 1 violation of this Order. At a minimum, under the Work Plan,
- 2 Respondents shall perform, and complete within sixty (60)
- 3 business days after the above-mentioned EPA approval of the Work
- 4 Plan, the removal actions identified in subparagraphs (a-j)
- 5 below:

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- a. Obtain written legal access for purposes of
 implementing the terms of this Order including the Work

 Plan to all properties not owned or controlled by the
 Respondents as provided in Section VI, Paragraph 12
- 11 b. Provide security during removal operations.

below.

- c. Perform air monitoring and sampling in accordance with OSHA requirements during all phases of the removal action, especially when there is a potential for airborne releases of toxic air contaminants. Operational controls such as dust suppression will be used to abate fugitive dust emissions.
- d. Remove or stockpile non-hazardous vehicles, equipment, plants, structures and debris to provide adequate space for response operations. With respect to any occupied Residential Properties, the Work Plan shall require:
 - (i) Best efforts to accommodate the residential property owner regarding plant removal and acceptable replacement of any removed plants;
 - (ii) Best efforts to avoid removing or disturbing any mature trees; and,

(iii) Best efforts to accommodate the residential

property owner regarding removal (or any associated

disturbances) and replacement of structures or material

on property owned by residential property owner.

- e. Remove contaminated equipment, structures and debris for proper disposal in compliance with state and federal regulations. Decontaminate structures pursuant to applicable state and federal regulations and laws.
- f. If needed, conduct additional surface and subsurface soil sampling to determine the nature and extent of PCB contamination.
- g. Excavate, load, and containerize into a ("roll-off")
 bin or drum (and cover each bin or drum) all Removal
 Site soils with estimated PCB contamination in excess
 of 0.18 ppm for any Residential Property and 0.76 ppm
 for any Industrial Property. With respect to any
 occupied Residential Properties, the Work Plan shall
 require:
 - (i) Best efforts to accommodate the property owner regarding the location and temporary storage duration of any bin or drum, and;
 - (ii) Best efforts to accommodate the property owner regarding the acceptable days and times of excavation activities.
- h. Using predefined grid spacing with appropriate data quality objectives, conduct verification soil sampling

1		of the floor and sidewalls of each excavated area to
2		determine the nature and extent of any remaining PCB
3		contamination. The Work Plan shall also provide that:
4		(i) Respondents shall provide EPA and ADEQ oral notice
5		48 hours in advance of any verification sampling;
6		(ii) Respondents shall request verification samples in
7		not greater than a 72-hour data turnaround time for the
8		analytic laboratory to provide data results; and
9		(iii) Respondents shall repeat the work in
10		subparagraphs 5(g) and 5(h) in any excavation area
11		where any PCB soil cleanup level is exceeded.
12	i.	Prepare all excavated PCB soils for transportation and
13		disposal as follows:
14		(i) Submit a "Transportation and Disposal Plan" to EPA
15		which:
16		- provides a brief description of applicable
17		transportation regulations, a proposed route of
18		shipment and proposed schedule for off-site shipment of
19		each bin or drum referenced in subparagraph g;
20		- provides the estimated volume, weight, and average
21		PCB concentration of PCB soils contained in each bin or
22		drum referenced in subparagraph g;
23		- proposes the final destination (name and address of
24		each off-site disposal facility) of each bin or drum
25		referenced in subparagraph (g).
26		Upon EPA approval of the Transportation and Disposal

Plan, manifest each bin or drum of PCB soils for direct shipment to the off-site disposal facility(s) in a manner compliant with federal, state, and local laws and as provided by Section VI, Paragraph 9 below;

(ii) Upon EPA disapproval of the Transportation and Disposal Plan, transfer to and store on TIA property each bin and drum of PCB soils in a manner that is protective of human health and the environment, receives EPA and ADEQ pre-approval, and is compliant with federal, state, and local laws. Final disposition of any such stored PCB soils shall be in accordance with Subparagraph i or in accordance with the EPA Soils of Record of Decision for the TIA property.

j. Refill, compact, and regrade to the original grade all excavated areas with clean, imported fill soils.
Imported fill soils shall not exceed State health based soil standards or TIAA Site background levels. Fill soils shall include an appropriate amount of "top soil". With respect to occupied Residential Properties, the Work Plan shall provide for best efforts to accommodate the property owner regarding the source of all imported soils.

6. Relocation.

Respondents shall offer each Residential Property owner and all current residents residing in homes or other dwellings

- located within the Removal Site the opportunity to enter into a voluntary relocation agreement which, at a minimum, includes provisions for:
 - a. comparable lodging outside the Removal Site for each such owner and/or current resident paid by Respondents for each day during which soil excavation activities occur on property where such owner or current resident resides or on any property adjacent thereto;
 - b. a per diem paid by Respondents for each owner or current resident who enters into a voluntary relocation agreement which is adequate to cover additional living expenses incurred as the result of relocating; Such agreement offer shall be in writing and shall specify terms and conditions including lodging location, the process for payment of per diems, costs not covered by the relocation agreement, and the duration of the relocation agreement.

7. Reporting

Commencing on the first week following the approval of the Work Plan and continuing until the termination of this Order, unless otherwise directed in writing by the OSC, Respondents shall provide to EPA written weekly progress reports. These progress reports shall summarize significant developments during the preceding period, including actions performed and any problems encountered, analytical data received during the reporting period, and the developments anticipated during the

next reporting period, including a schedule of work to be
performed, anticipated problems and planned resolutions of past
or anticipated problems.

8. Quality Assurance and Sampling

All sampling and analyses performed pursuant to this Order shall conform to EPA direction, approval and guidance regarding sampling, quality assurance/quality control data ("QA/QC"), data validation, and chain of custody procedures. Respondents shall ensure that the laboratory used to perform the analyses participates in a QA/QC program that complies with the appropriate EPA guidance. Respondents shall follow as guidance for QA/QC and sampling: "Quality Assurance/Quality Control Guidance for Removal Activities": "Sampling QA/QC Plan and Data Validation Procedures," EPA OSWER Directive 9360.4-01, dated April, 1990; and "Environmental Response Team Standard Operating Procedures," OSWER Directive Number 9360.4-01.

Upon request by EPA, Respondents shall have such a laboratory analyze samples submitted by EPA for quality-assurance monitoring. Respondents shall provide to EPA the quality assurance/quality control procedures followed by all sampling teams and laboratories performing actions under this Order.

Respondents shall notify EPA not less than two (2) business days in advance of any sample collection activity. Upon request by EPA, Respondents shall allow EPA or its authorized representatives to take split and/or duplicate samples of any samples collected by Respondents. EPA shall have the right to

- take any additional samples that it deems necessary.
- 9. Off-Site Treatment, Storage or Disposal.

Any hazardous substance, pollutant, or contaminant removed
off-Site pursuant to this Order for treatment, storage or
disposal shall be treated stored or disposed of at a facility in
compliance with, as determined by EPA, Section 121(d)(3) of
CERCLA, 42 U.S.C. §9621(d)(3), and the EPA "Revised Procedures
for Implementing Off-Site Response Actions, " (OSWER Directive

9 9834.11, November 13, 1987).

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10. Project Coordinator; Designation of OSC; Submissions

Within fifteen (15) business days after the effective date of this Order, Respondents shall designate a Project Coordinator who shall be responsible for administration of all of the actions required under this Order subject to the direction of the On-Scene Coordinator ("OSC"). To the greatest extent possible, the Project Coordinator shall be present on-site or readily available during site work. Respondents shall submit the designated Project Coordinator's name, address, telephone number and qualifications to EPA. EPA retains the right to disapprove of any Project Coordinator named by the Respondents. disapproves of a selected Project Coordinator, Respondents shall retain a different Project Coordinator and shall notify EPA of that person's name and qualifications within 5 business days following EPA 's disapproval. Receipt by Respondents' Project Coordinator of any notice or communication from EPA relating to this Order shall constitute receipt by all Respondents.

1	EPA has designated Craig Cooper of the EPA Region IX, Site
2	Cleanup Branch, as its On-Scene Coordinator ("OSC"). The Project
3	Coordinator shall direct all submissions, including documents,
4	reports and correspondence, required by this Order to the OSC,
5	and shall copy the below listed parties:
6 7 8 9	Craig Cooper EPA Region IX 75 Hawthorne Street, H-7-2 San Francisco, California 94105
10 11 12 13	Richard Olm Arizona Department of Environmental Quality 3033 Central Avenue Phoenix, AZ 85012
14 15 16 17	Craig Kafura Arizona Department of Environmental Quality 400 W. Congress; Suite 433 Tucson, AZ 85701
18 19 20 21 22	Gayle Willer TCE Superfund Information Library c/o El Pueblo Neighborhood Center, Bldg B-2 101 W. Irvington Tucson, AZ 85714

11. Change of Project Manager or OSC

EPA and Respondents each shall have the right to change their respective designated OSC or Project Coordinator. EPA shall notify Respondents, and Respondents shall notify EPA, as early as possible before such change is made, but in no case less then 24 hours before such change. Notification may initially be made orally, but shall be promptly followed by written notice.

12. Access to Property and Information

Respondents shall provide and/or obtain access to the Removal Site and off-site areas to which access is necessary to

implement this Order, and provide access to all records and documentation related to the conditions at the Removal Site and the Action conducted pursuant to this Order. Such access shall be provided to EPA employees, contractors, agents, consultants, designees, representatives and ADEQ representatives. individuals shall be permitted to move freely at the Removal Site and appropriate off-site areas in order to conduct actions which EPA determines to be necessary. Respondents shall submit to EPA upon receipt, the results of all sampling or tests and all other data generated by Respondents or their contractors or on the Respondent behalf during implementation of this Order.

Where action under this Order is to be performed in areas owned by, or in possession of, someone other than Respondents, Respondents shall use their best efforts to obtain all necessary access agreements within twenty (20) business days after the effective date of this Order, or as otherwise specified in writing by the OSC. Respondents shall immediately notify EPA in writing if after using their best efforts Respondents are unable to obtain such agreements. Such notification to EPA shall document all of Respondents' efforts, including copies of all correspondence, draft agreements, offers, and communications. EPA may then assist Respondents in gaining access, to the extent necessary to effectuate the removal actions described herein, using such means as EPA deems appropriate. EPA reserves the right to seek reimbursement from Respondents for all costs and attorneys' fees incurred by the United States in obtaining access

for Respondents.

13. Record Retention

Respondents shall preserve originals or copies of all documents, records and information relating to work performed under this Order, or relating to hazardous substances found on or released from the Removal Site, for ten (10) years following completion of the removal actions required by this Order. At the end of this ten (10) year period and thirty (30) days before any document or information is destroyed, Respondents shall notify EPA that such documents and information are available to EPA for inspection, and upon request, shall provide the originals or copies of such documents and information to EPA. In addition, Respondents shall provide documents and information retained under this Section at any time before expiration of the ten (10) year period at the written request of EPA.

14. Final Report

Within forty (40) business days after completion of all removal actions required by Section VI, Paragraph 5 of this Order, Respondents shall submit to EPA for review and approval a final report summarizing the actions taken to comply with this Order. The final report shall conform, at a minimum, with the requirements set forth in Section 300.165 of the NCP entitled "OSC" Reports, including, but not limited to:

- a. identification and history of the Removal Site;
- b. a description of the locations and types of hazardous

substances encountered at the facility upon the initiation of work performed under this Order;

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- c. a chronology and description of the actions performed;
- d. a discussion of how all problems were resolved;
- e. a listing of quantities and types of materials removed from the Removal Site;
 - f. a discussion of removal and disposal options considered for any such materials; and
 - g. a listing of the ultimate destination of those materials, and a presentation of the analytical results of all sampling and analysis performed and accompanying appendices containing all relevant paperwork prepared during the action, including, but not limited to, manifests, invoices, bills, contracts, permits.

The final report shall include a good faith estimate of total 15 costs or a statement of actual costs incurred in complying with 16 17 the Order, a listing of quantities and types of material removed, a discussion of removal and disposal options considered for those 18 materials, a listing of the ultimate destinations of those 19 20 materials, a presentation of the analytical results of all 21 sampling and analyses performed, and accompanying appendices 22 containing all relevant documentation generated during the removal action including, but not limited to, manifests, 23 invoices, bills, contracts and permits. The final report shall be 24 25 sealed by a geologist or engineer registered in the State of 26 Arizona and also include the following signed by the person who

supervised or directed the preparation of the final report:

Under penalty of law, I certify that to the best of my

knowledge, after appropriate inquiries of all relevant

persons involved in the preparation of this final report,

the information submitted is true, accurate, and complete. I

am aware that there are significant penalties for submitting

false information, including the possibility of fine and

imprisonment for knowing violations.

15. <u>Compliance with Other Laws</u>

environmental or facility siting laws.

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Respondents shall perform all actions required pursuant to this Order in compliance with all applicable federal, state, and local laws and regulations, except as provided in CERCLA section 121(e) and 40 C.F.R. Section 300.415(i). In accordance with 40 C.F.R. Section 300.415(i) and "The Superfund Removal Procedures for Consideration of ARARS During Removal Actions," OSWER Directive No. 9360.3-02, August 1991, all on-site actions required pursuant to this Order shall, to the extent practicable, as determined by EPA, considering the exigencies of the situation, attain applicable or relevant and appropriate requirements ("ARAR's") under federal environmental, state

16. Emergency Response and Notification of Releases

If any incident, or change in Removal Site conditions, during the actions conducted pursuant to this Order causes or threatens to cause an additional release of hazardous substances from the Removal Site or an endangerment to the public health,

welfare, or the environment, Respondents shall immediately take

2 all appropriate action. Respondents shall take these actions in

3 accordance with all applicable provisions of this Order,

4 including, but not limited to the Health and Safety Plan, in

5 order to prevent, abate or minimize such release or endangerment

6 caused or threatened by the release. Respondents shall also

7 immediately notify the OSC or, in the event of his or her

unavailability, shall notify the Regional Duty Officer, EPA

9 Region IX, Emergency Planning and Response Section (415) 744-2000

of the incident or site conditions. If Respondents fail to take

action, then EPA may respond to the release or endangerment and

reserve the right to pursue cost recovery.

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In addition, in the event of any release of a hazardous substance, Respondents shall immediately notify EPA's OSC (415) 744-2000 and the National Response Center at (800) 424-8802. Respondent shall submit a written report to EPA within 7 days after each release, setting forth the events that occurred and the measures taken or to be taken to mitigate any release or endangerment caused or threatened by the release and to prevent the reoccurrence of such a release. This reporting requirement is in addition to, not in lieu of, reporting under CERCLA Section 103(c) and Section 304 of the Emergency Planning and Community Right-To-Know Act of 1986, 42 U.S.C. Sections 11001 et seq.

VII.AUTHORITY OF EPA ON-SCENE COORDINATOR

The OSC shall be responsible for overseeing the proper and complete implementation of this Order. The OSC shall have the

authority vested in an OSC by the NCP, 40 CFR 300.120, including
the authority to halt, conduct, or direct any action required by
this Order, or to direct any other removal action undertaken by
EPA or Respondents at the Removal Site. Absence of the OSC from
the Removal Site shall not be cause for stoppage of work unless
specifically directed by the OSC.

VIII. RESERVATION OF RIGHTS

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Except as specifically provided in this Order nothing herein shall limit the power and authority of EPA or the United States to take, direct, or order all actions necessary to protect public health, welfare or the environment or to prevent, abate or minimize an acetal or threatened release of hazardous substances, pollutants or contaminants, or hazardous or solid waste on, at, or from the Removal Site. Further, nothing contained herein shall prevent EPA from seeking legal or equitable relief to enforce the terms of this Order, or from taking other legal or equitable action as it deems appropriate and necessary, or from requiring Respondents in the future to perform additional activities pursuant to CERCLA, 42 U.S.C. Section 9601, et seq., or other applicable law. EPA reserves the right to bring an action against Respondents under Section 107 of CERCLA, 42 U.S.C. Section 9607, for recovery of any response costs incurred by the United States related to this Order or the Removal Site and not reimbursed by Respondents.

IX. REIMBURSEMENT OF COSTS

Respondents shall reimburse EPA, upon written demand, for

- all response costs incurred by the United States in overseeing
- 2 Respondents' implementation of the requirements of this Order.
- 3 EPA may submit to Respondents on a periodic basis a bill for all
- 4 response costs incurred by the United States with respect to this
- 5 Order. EPA's itemized Cost Summary, or such other summary as
- 6 certified by EPA, shall serve as the basis for payment.
- Respondents shall, within thirty (30) days of receipt of the
- 8 United States' bill for response costs, remit a cashier's or
- 9 certified check for the amount of those costs made payable to the
- 10 "Hazardous Substance Superfund" to the following address:
- U.S. Environmental Protection Agency
- Superfund Accounting P.O. Box 360863M
- 14 Pittsburgh, PA 15251
- Respondents shall simultaneously transmit a copy of the
- 16 check to the OSC at the address listed in Section VI, Paragraph
- 17 10 above. Payments shall be designated as "Response Costs -
- 18 Tucson International Airport Area Superfund Site; SSID Name:
- 19 Tucson PCB, SSID Number: "CW" and shall reference the payors'
- 20 name and address, the EPA site identification number AZD980737530
- 21 and the docket number of this Order.
- 22 Interest at a rate established under Section 107(a) of
- 23 CERCLA shall begin to accrue on the unpaid balance from the
- thirty (30) days after the date of the original demand
- 25 notwithstanding any dispute or an objection to any portion of the
- 26 costs.

X. MODIFICATIONS

1 Modifications to any plan or schedule may be made in writing

2 by the OSC or at the OSC's oral direction. If the OSC makes an

3 oral modification, it will be memorialized in writing within five

- 4 (5) business days; provided, however, that the effective date of
- 5 the modification shall be the date of the OSC's oral direction.
- 6 The remainder of the Order, or any other portion of the Order may
- 7 only be modified in writing by signature of the Division
- 8 Director, Superfund Division. If Respondents seek permission to
- 9 deviate from any approved plan or schedule, Respondents' Project
- 10 Coordinator shall submit a written request to EPA for approval
- outlining the proposed modification and its basis.
- 12 All modification requests submitted pursuant to this Section
- 13 X shall be sent by certified mail, return receipt requested, and
- 14 addressed to the following:

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one copy to: Craig Cooper

On-Scene Coordinator (H-7-2)

U.S. EPA, Region 9 75 Hawthorne Street San Francisco, CA 94105

(415) 744-2370

one copy to: Danita Yocom

Office of Regional Counsel (RC-3-2)

U.S. EPA, Region 9 75 Hawthorne Street San Francisco, CA 94105

(415) 744-1347

No informal advice, guidance, suggestion, or comment by EPA regarding reports, plans, specifications, schedules, or any other writing submitted by Respondents shall relieve Respondents of their obligation to obtain such formal approval as may be required by this Order, and to comply with all requirements of

this Order unless it is formally modified. 1

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XI. ACCESS TO ADMINISTRATIVE RECORD

The Administrative Record supporting the actions taken pursuant to this Order is available for review during business hours in the Superfund Record Center, U. S. Environmental Protection Agency, Region IX, 95 Hawthorne Street, San Francisco, California 94105 [415-536-2000], and at the TCE Superfund 7 Information Library, 101 W. Irvington, Building B-2, Tucson, Arizona 85714 [520-889-9194]. If additional information becomes available, EPA will revise the Administrative Record to reflect such material. A draft Index to the Administrative Record is 11

OPPORTUNITY TO CONFER XII.

attached to this the Order as Attachment 3.

Within three (3) business days after the effective date of this Order, Respondents may request a conference with EPA at its Region IX offices located at 75 Hawthorne Street, San Francisco, California. Any such conference shall be held within ten (10) business days following the effective date of this Order unless extended by agreement of the parties. At any conference held pursuant to such request, Respondents may appear in person or be represented by an attorney or other representative. If a conference is held, Respondents may present any information, arguments or comments regarding this Order. Regardless of whether a conference is held, Respondents may submit any information, arguments or comments in writing to EPA within two (2) business days following the conference, or within seven (7)

- 1 business days of issuance of the Order if no conference is
- 2 requested. Any such conference is not an evidentiary hearing,
- 3 does not constitute a proceeding to challenge this Order and does
- 4 not give Respondents a right to seek review of this Order.
- 5 Requests for a conference, or any written submittal under this
- 6 paragraph, shall be directed to Danita Yocom, Assistant Regional
- 7 Counsel at (415) 744-1347, EPA Region IX, 75 Hawthorne Street San
- 8 Francisco, California.

U.S.C. Section 9606.

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XIII. <u>PENALTIES FOR NONCOMPLIANCE</u>

Violation of any provision of this Order may subject any such Respondent to civil penalties of up to twenty-five thousand dollars (\$25,000) per violation per day, as provided in section 106(b)(1) of CERCLA, 42 U.S.C. Section 9606(b). Respondents may also be subject to punitive damages in an amount up to three times the amount of any cost incurred by the United States as a result of any such violation, as provided in section 107(c)(3) of CERCLA, 42 U.S.C. Section 9607(c)(3). Should any Respondent violate this Order or any portion hereof, EPA unilaterally may carry out the actions required by this Order, pursuant to section 104 of CERCLA, 42 U.S.C. Section 9604, and/or may seek judicial enforcement of this Order pursuant to Section 106 of CERCLA, 42

XIV. <u>OTHER CLAIMS</u>

By issuing this Order, the United States, including EPA, assumes no liability for injuries or damages to persons or property resulting from any actions or omissions of Respondents.

- 1 The United States, including EPA, shall not be deemed to be a
- 2 party to any contract entered into by Respondents or their
- directors, officers, employees, agents, successors,
- 4 representatives, assigns, contractors or consultants in carrying
- 5 out actions pursuant to this Order. This Order does not
- 6 constitute a pre-authorization of funds under Section 111(a)(2)
- of CERCLA, 42 U.S.C. Section 9611(a)(2). Nothing in this Order
- 8 shall constitute a satisfaction of or release from any claim or
- 9 cause of action against the Respondents or any person not a party
- to this Order, for any liability such person may have under
- 11 CERCLA, other statutes, or the common law, including, but not
- 12 limited to, any claims of the United States for costs, damages
- and interest under section 106(a) and 107(a) of CERCLA, 42 U.S.C.
- 14 Section 9606(a) and 9607(a).

XV. NOTICE OF COMPLETION

- When EPA determines, after EPA's review of the Final Report,
- that all removal actions have been fully performed in accordance
- 18 with this Order, with the exception of any continuing obligations
- 19 required by this Order, including work required pursuant to the
- 20 Consent Decree 90-587 TUC-RMB entered by the court on June 5,
- 21 1991 and EPA Order 92-09, EPA will provide notice to Respondents.
- 22 If EPA determines that any removal actions have not been
- 23 completed in accordance with this Order, EPA will notify
- 24 Respondents, provide a list of the deficiencies and require that
- 25 Respondents modify the Work Plan to correct such deficiencies.
- 26 Respondents shall implement the modified and approved Work Plan

and shall submit a modified Final Report in accordance with the 1 EPA notice. Failure by Respondents to implement the approved 2 modified Work Plan shall be a violation of this Order. 3 4 XVI. SEVERABILITY If a court issues an order that invalidates any provision of 5 6 this Order or finds that Respondents have sufficient cause not to 7 comply with one or more provisions of this Order, Respondents shall remain bound to comply with all provisions of this Order 8 not invalidated or determined to be subject to a sufficient cause 9 defense by the court's order. 10 11 XVII. EFFECTIVE DATE This Order shall be effective five (5) business days after 12 13 the Order is signed by the Director, Superfund Division, EPA 14 Region IX, unless modified in writing by EPA. 15 THIS ORDER IS ISSUED on this 4th day of Otobow, 1996. 16 17 UNITED STATES ENVIRONMENTAL PROTECTION AGENCY 18 19 Keith Takata, Director 20 Superfund Division U. S. Environmental Protection Agency 21

Region IX

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- Region IX Contacts: 1
- 2 Craig Cooper
- On Scene Coordinator 3
- Arizona and California Cleanup Section (H-7-2) 4
- 5 Superfund Division
- 6 U.S. EPA, Region IX
- 7 75 Hawthorne Street
- 8 San Francisco, CA 94105
- (415) 744-2370 9
- Danita Yocom 10
- Assistant Regional Counsel (RC-3-2) Office of Regional Counsel U.S. EPA, Region IX 11
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- 13
- 75 Hawthorne Street 14
- San Francisco, CA 94105 15
- (415) 744-1347 16

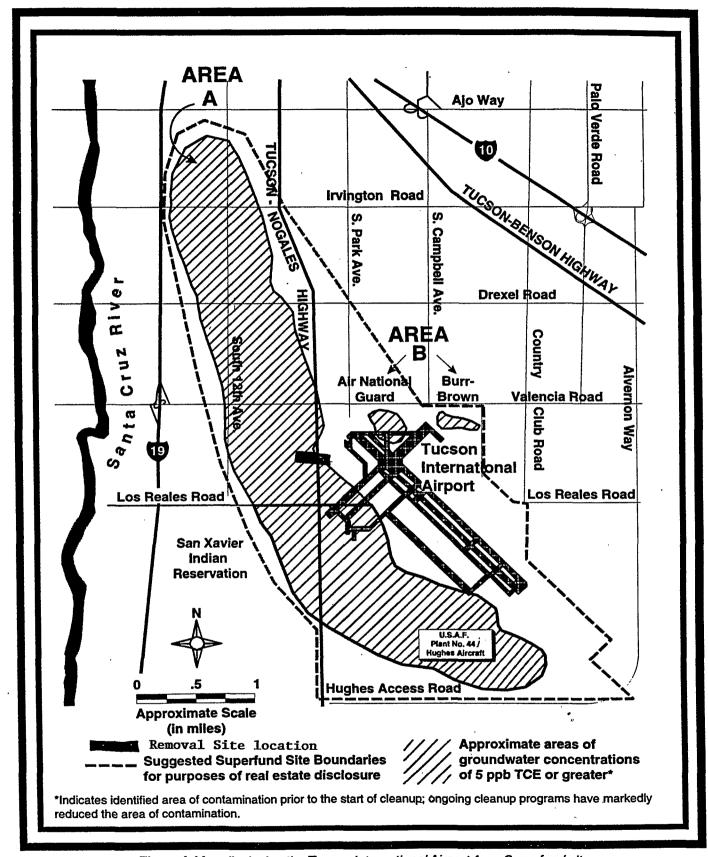
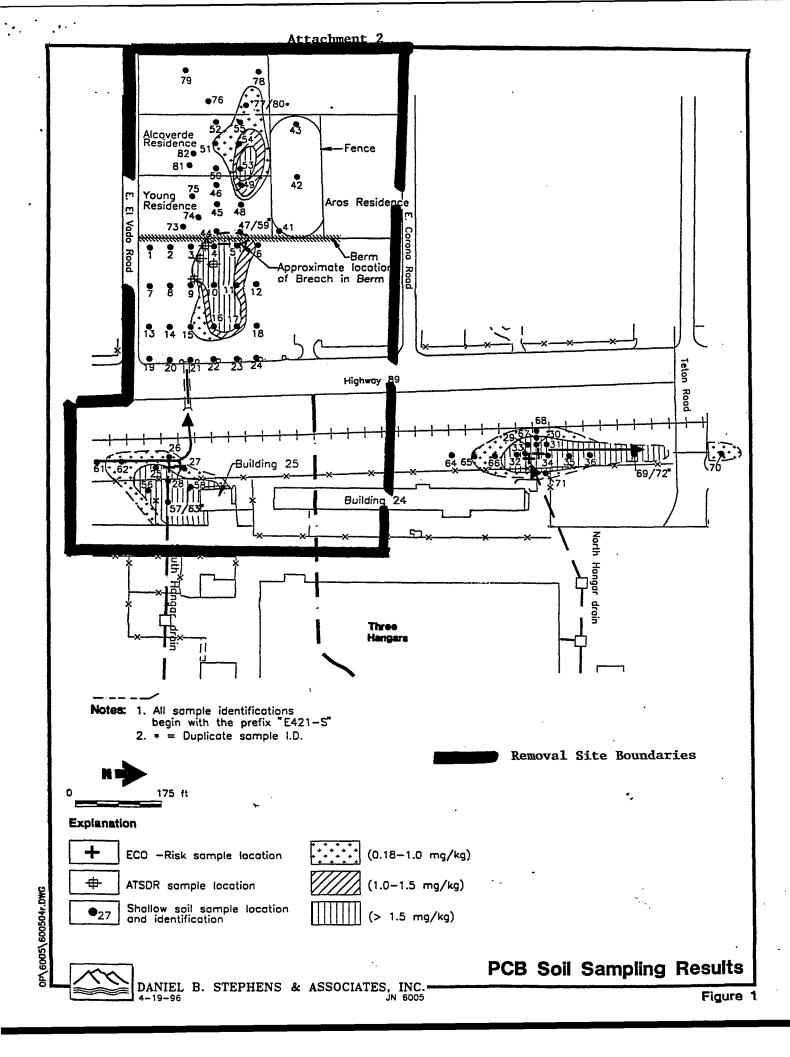


Figure I: Map displaying the Tucson International Airport Area Superfund site



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Tucson Intl Airport Area

Tucson, Arizona *** Draft Administrative Record Index ***

DOC #	AR #	DATE yy/mm/dd	AUTHOR I	ADDRESSEE	SUBJECT	FOIA	CBI	DISC	TYPES/ACTIVITIES DESCRIPTORS	CONTRACT INFO
0229-00923	00-0001	95/11/17	Daniel B Stephens & Assoc, Inc	Environmental Protection Agency - Region 9	Preliminary site characterization summary, volume 1: Report text, Section 4.30 only - ATSDR & ecological risk assessment sampling		٠		56,83,41,84,22,04,28	
0229-00922	00-0002	96/03/14	AZ Dept of Environmental Quality		Addendum to concise explanatory statement for emergency soil remediation rules w/attchs & TL of 4/5/96 fr Arizona Dept of Environmental Quality				41,28,81,86,56,21,45	
0229-00921	00-0003	96/04/26	Douglas Reaber Daniel B Stephens & Assoc, Inc	Craig Cooper Environmental Protection Agency - Region 9	Ltr: Summary of limited investigation re PCB distribution in off-site areas w/attchs				41,28,01,83,04,21,	
0229-00920	00-0004	96/05/23	Jose Ibarra City of Tucson, AZ - City Council Member	James Garcia Tucson Airport Authority	Ltr: Transmits investigation results evaluating PCBs in off-site areas & requests that name be put on mailing lists re same w/attchs				41,28,01,83,04,31,21	
0229-91168	00-0005	96/05/26	Keith Bagwell Arizona Daily Star		Newsclip: Plagued family finds PCBs contaminate their yard				06,41,28,56,83,21,04	
0229-00919	00-0006	96/05/30	Karen van Rijn City of Tucson, AZ - Office of Environmental Management	Michael Brown City of Tucson, AZ - City Manager	Memo: Distribution of PCBs in off-site areas w/attchs				41,28,21,83,56,86,04	

Tucson Intl Airport Area

Tucson, Arizona *** Draft Administrative Record Index ***

DOC #	AR #	DATE yy/mm/dd	AUTHOR	ADDRESSEE	SUBJECT	FOIA	CBI	DISC	TYPES/ACTIVITIES DESCRIPTORS	CONTRACT INFO
0229-91167	00-0007	96/06/10	Craig Cooper Environmental Protection Agency - Region 9		EPA outline on PCBs in El Vado Road area for meeting w/Tucson mayor & city council w/attchs				41,28,67,04,21,86,56	
0229-91166	8000-00	96/06/17	Richard Young City of Tucson, AZ	Craig Cooper Environmental Protection Agency - Region 9	Ltr: Requests that specified conditions be met in cleanup of Alcoverde property				41,21,28,83,01, ,	
0229-00918	00-0009	96/07/02	Douglas Reaber Daniel B Stephens & Assoc, Inc	Craig Cooper Environmental Protection Agency - Region 9	Ltr: Summary of limited investigation of PCB distribution in off-site areas w/attchs				41,28,86,83,04,81,21	
0229-91165	00-0010	96/07/02	James Garcia Tucson Airport Authority	Richard Young City of Tucson, AZ	Ltr: Issues raised by Alcoverde property owners will be addressed				41,28,67,83,66,21,86	
0229-91164	00-0011	96/07/11	Victor Schwanbeck Schwanbeck & Present	Craig Cooper Environmental Protection Agency - Region 9	Ltr: Specific questions raised by limited investigation of Alcoverde property w/map				41,21,28,83,56,04,01	
0229-91162	00-0012	96/07/30	Jose Ibarra City of Tucson, AZ - City Council Member	Craig Cooper Environmental Protection Agency - Region 9	Ltr: Specific questions raised re PCB contamination				41,28,21,83,66,01,	
0229-91163	00-0013	96/07/30	Jose Ibarra City of Tucson, AZ - City Council Member	Craig Cooper Environmental Protection Agency - Region 9	Ltr: Question raised re agreement w/property owners affected by PCB contamination				41,28,21,67,66,01,	
0229-00917	00-0014	96/07/31	AZ Dept of Health Services	Environmental Protection Agency - Region 9	Draft baseline human health risk assessment for site				41,28,56,81,86,83,21	

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Tucson Intl Airport Area

Tucson, Arizona *** Draft Administrative Record Index ***

DOC #	AR #	DATE yy/mm/dd	AUTHOR	ADDRESSEE	SUBJECT	FOIA	CBI	DISC	TYPES/ACTIVITIES DESCRIPTORS	CONTRACT INFO
0229-91161	00-0015	96/08/05	Fred Brinker Tucson Airport Authority	Craig Cooper Environmental Protection Agency - Region 9	TL: Alcoverde demand ltr of 7/23/96 re cleanup of 401 East El Vado				41,28,45,66,21,07,	
0229-91160	00-0016	96/08/15	Craig Cooper Environmental Protection Agency - Region 9	Yoshiro Tokiwa Environmental Protection Agency - Region 9	Memo: Request for concurrence re Toxic Substances Control Act (TSCA) compliance				41,28,81,21,86,04,83	
0229-91158	00-0017	96/08/26	Richard Young City of Tucson, AZ		Ltr: Specifies items to be addressed re property owners, temporary living quarters for themselves & horses & replacements needed on property				28,21,41,56,01, ,	
0229-91159	00-0018		Jo Ann Semones Environmental Protection Agency - Region 9	Craig Cooper Environmental Protection Agency - Region 9	Memo: Concurrence that proposed EPA remediation complies w/PCB regulations				41,81,21,28,86,03,	
0229-00916	00-0019		Craig Cooper Environmental Protection Agency - Region 9	Keith Takata Environmental Protection Agency - Region 9	Memo: Action memo/enforcement- lead removal request & approval w/attchs				28,42,83,04,56,41,21	
0229-91309	00-0020	• -	Environmental Protection Agency - Region 9		Compendium of selected CERCLA guidance documents				41,28,81,43, , ,	

No. of Records: 20 \arlegal_cont.rpt